

in a troubled neighborhood. Community policing has helped make that neighborhood safe for families again.

Now, the Republican bill eliminates the community policing program, and that means fewer police officers catching criminals, fewer patrolling the neighborhoods, fewer building partnerships based on trust, and fewer people safe in their neighborhoods. The community policing program we passed last year ensures funding for small cities and towns.

My constituents know that violent crime is not just a city problem, and the Cops Fast Program was designed specifically to help rural communities and smaller towns. In many of my communities just one or two additional officers can make a world of difference.

In Dalton, a small town in my district, under 10,000 people, the chief of police, Dan Fillio, said that the Cops Fast grant gives him another set of eyes and ears out on the streets.

Community policing works. Now is not the time to break the promise we made to our citizens who live in fear.

Under the Republican bills, small towns in my district will have little chance of getting help.

Mr. Speaker, Republicans and Democrats agrees on one thing during last year's crime bill debate. We need more cops on the beat to help keep people safe. So why does the Republican contract cut funds for new police?

The contract combines the tried and true community policing program with a host of crime prevention programs and replaces it with a block grant, and then cuts the funding besides. Mr. Speaker, the block grant, the Republican block grant, is a shell game. Under the Republican bill, police will have to compete with other community groups, even those involved in street lighting, tree removal, and disaster preparedness.

The Republican bill makes no guarantees that money will go for additional cops.

Will American be safer if dollars are used to hire consultants? Will we be safer if the money is used to buy equipment? Will we be safer if it pays for desks? Well, the answer, obviously, Mr. Speaker, is no. People feel safe when they see a cop in their neighborhoods. We helped put them there last year, and this year the other side is taking them away.

My mayors and police and police chiefs lose in the block grant shell game. All the money for new cops will go to big cities with population numbers and crime statistics the Republican contract requires. This is not smart. This is not savings.

Wake up, America. Do not fall for the shell game.

WELFARE REFORM, THE MINIMUM WAGE IN BLOCK GRANTS

The SPEAKER pro tempore (Mr. CUNNINGHAM). Under a previous order of the House, the gentleman from Rhode

Island [Mr. REED] is recognized for 5 minutes.

Mr. REED. Mr. Speaker, when we talk about welfare reform, work is and should be the centerpiece. During this welfare reform debate, I have heard many people declare that they find it amazing that so many individuals do not work. What I find equally amazing, however, is that so many individuals work full time, play by the rules, and find themselves below the poverty level.

Currently, there are 2.5 million hourly minimum-wage workers, and 1.5 million more workers are paid less than the minimum wage and depend upon tips. From January 1981 to April 1990, the cost of living increased 48 percent while the minimum wage remained frozen at \$3.35 an hour. It is no wonder, then, that the number of working poor in this country has increased 44 percent between 1979 and 1992.

As a first step to giving value to work and to promote individual responsibility, we must increase the minimum wage.

An increase in the minimum wage is also an important component of welfare reform. Real welfare reform has the potential to move individuals and families from dependency toward lasting self-sufficiency. But meaningful welfare reform must be sensitive to both the realities of the job market and the difficulties faced by individuals when an individual is unable to work because of a disability or when dependent children require care.

If the goal of welfare reform is to move individuals from welfare to work, we need to ensure that an individual working full time will not fall below the poverty level. If we want to instill responsibility, we must ensure that the minimum wage is a livable wage.

The minimum wage is not just about our workers, it is also about our children. Some 58 percent of all poor children under six in 1992 had parents who worked full or part-time. The number of children in poverty increased from 5 to 6 million from 1987 to 1992. Some 18 percent of all poor children under 6 in 1992 lived with unmarried mothers who worked full-time.

An increase in the minimum wage is also necessary because the income gap between the wealthiest of our society and working Americans is growing. In fact, income inequality in this country is currently at its highest level since 1947.

As we move into the area of welfare reform, it is time to question old assumptions. We must ask the question: "Can we do it better?" I believe we can.

The majority currently advocates the block grant as a mechanism to reform our welfare system. But let us be very clear, block granting programs do not make the problems go away. It simply shifts responsibility to the States, and if a block grant is a way of simply saving money as opposed to providing adequate assistance to eligible individuals, then we are not doing the Governors

any favors. If we adopt a block grant approach, these grants must be flexible to adjust to changing local economic conditions.

Currently, funding for entitlement programs increased to meet demand during economic downturns when State budgets are financially strapped. Under discretionary block grant programs in a recession, sufficient money is unlikely to be available to meet the demand. While the number of people eligible to receive benefits will grow as the economy weakens, they will not necessarily be entitled to receive any support.

Because Federal funding for assistance would no longer automatically increase in response to greater need, States would have to decide whether to cut benefits, tighten eligibility, or dedicate their own revenues to these programs. The demand for assistance to help low-income Americans would be greatest at precisely the time when State economies are in recession and tax bases are shrinking.

A second issue that must be addressed in designing block grants is the formula by which funds are allocated. A formula that is based merely on historical data would not reflect economic and demographic changes. These changes must be reflected.

Another concern I have with block grants is the phenomenon of interstate competition, which may encourage a downward spiral in benefit levels and result in a race between States to the lowest benefit level. More than two dozen States have been granted waivers from the Federal Government to experiment with their welfare programs, and already State officials are expressing concern that welfare recipients will travel to their States if the benefits are reduced in neighboring States, and while we must be careful not to be overly prescriptive when it comes to designing block grants, we have a responsibility to ensure states are moving welfare recipients from welfare to work in providing a minimum level of support for their citizens.

We have begun an important debate. The present welfare system must change, but we must continue our commitment to providing all of our citizens an opportunity to support themselves.

I welcome the challenges in the days ahead during this crucial debate.

TRIBUTE TO KATE HANLEY ON HER ELECTION AS CHAIRMAN OF FAIRFAX COUNTY BOARD OF SUPERVISORS

The SPEAKER pro tempore. Under a previous order of the House, the gentleman from Virginia [Mr. MORAN] is recognized for 5 minutes.

Mr. MORAN. Mr. Speaker, the first election of any consequence, maybe the only one, but there may be some that I have not heard about, but the first